

<b>REPORT TO</b>	<b>DATE OF MEETING</b>
Council	20 November 2013

Report template revised June 2008



<b>SUBJECT</b>	<b>PORTFOLIO</b>	<b>AUTHOR</b>	<b>ITEM</b>
Central Lancashire Local Development Framework Joint Advisory Committee revised Terms of Reference	Planning and Housing	Helen Hockenhull	10

## 1. SUMMARY AND LINK TO CORPORATE PRIORITIES

The terms of reference for the Central Lancashire LDF Joint Advisory Committee were established in 2008 with the specific intention of progressing the Central Lancashire Core Strategy to adoption. The completion of that work and a number of other factors relating to joint working across the Central Lancashire area mean that it is appropriate for the terms of reference to be reviewed as set out below.

A report revising the terms of reference was considered by the Joint Advisory Committee at its meeting on 24 September and it resolved to recommend to each constituent authority that the terms of reference be amended as set out in this report.

This report complies with the Council's corporate policies of a strong South Ribble in the heart of a prosperous Central Lancashire, a clean, green and safe Borough, strong and healthy communities and an efficient and effective Council.

## 2. RECOMMENDATIONS

Council is requested to

- (i) agree the revised Terms of Reference of the Joint Advisory Committee as set out in this report;
- (ii) authorise the Director of Corporate Governance to negotiate and conclude a legal Agreement setting out the revised governance arrangements of the Joint Advisory Committee; and
- (iii) agree the necessary changes to the Council's Constitution to reflect the above recommendations.

## 3. DETAILS AND REASONING

### Background

The original terms of reference for the Joint Advisory Committee ("JAC") agreed in 2008 are:

- a. To make recommendations to Chorley, Preston and South Ribble Councils regarding the content, including document preparation timetabling, of the Local Development Schemes covering Central Lancashire.

- b. To consider and examine issues relating to the production of a Joint Core Strategy for Central Lancashire and to make recommendations to the above Councils regarding the content and development of the Joint Core Strategy.
- c. To make recommendations to the above Councils regarding future plan making associated with the preparation, implementation and monitoring of the Joint Core Strategy and other relevant documents in the Local Development Scheme.

These terms of reference were focused on the specific planning issues around the preparation of a joint Core Strategy for Central Lancashire and other development and supplementary plan documents flowing from the Core Strategy. The Core Strategy has now been adopted together with a number of Supplementary Planning Documents and work is progressing on separate Site Allocation Local Plan documents where there has been a considerable degree of collaboration on the necessary evidence base. The three authorities have also worked jointly on Community Infrastructure Levy charging schedules, having had a joint examination and bringing the schedules into effect in September 2013.

It is now appropriate to review the terms of reference of the JAC for a number of reasons.

- a. The Localism Act 2011 (S110) amends the Planning and Compulsory Purchase Act 2004 to impose a duty on Local Planning Authorities, County Councils that are not Local Planning Authorities and other prescribed bodies to co-operate in the preparation of plans and in activities that support plan making in so far as these relate to strategic matters.

The National Planning Policy Framework (NPPF) expands on how Local Planning Authorities can demonstrate evidence of how they have co-operated effectively on issues with cross-boundary impacts including by way of plans or policies prepared as part of a joint committee. The NPPF also says that co-operation should be a continuous process of engagement from initial thinking through to implementation, resulting in a final position where plans are in place to provide the land and infrastructure necessary to support current and projected future levels of development.

- b. The Preston, South Ribble and Lancashire City Deal II programme involves Lancashire County Council in a more direct role in connection with the infrastructure planning and investment required to facilitate proposed housing and employment sites in both Preston and South Ribble. Investment by Lancashire County Council, therefore, now has a direct impact on the ability to implement the Central Lancashire Plan as set out in the Core Strategy. Whilst this does not directly impact on Chorley there are expected to be indirect benefits through widening development opportunities throughout Central Lancashire. LCC is already a member of the JAC. The Preston, South Ribble and Lancashire City Deal II agreement signed with Government on 12 September identifies a role for the Joint Advisory Committee on Planning as part of the governance arrangements for the programme.
- c. Central Lancashire is a fairly self-contained area for a number of purposes. It is identified as a single housing market with common characteristics. The Central Lancashire Strategic Housing Market Assessment measured the self-containment of the Central Lancashire Housing Market Area and found that high proportions (77%) of housing moves were within the area. The area also has a relatively well connected labour market with strong commuting flows between Preston, South Ribble and Chorley. There is, therefore, a considerable degree of overlap on matters outside the land use or spatial planning issues covered in the Local Plan including such issues as housing need and economic development.

To reflect these wider connections and to take into account the changed legislative requirements it is proposed to amend the terms of reference of the JAC as follows:

- a. To keep under review plans and policies prepared by Chorley, Preston and South Ribble Councils (the Local Planning Authorities) and Lancashire County Council relating to the strategic planning of Central Lancashire as a whole with particular emphasis on such matters in which the area is self-contained and to make recommendations to each Local Planning Authority and the County Council on necessary amendments or alterations thereto.
- b. To keep under review the evidence base relating to strategic planning matters (including relevant housing, economic, transport and environmental research) affecting Central Lancashire and make recommendations to each Local Planning Authority and the County Council on the commissioning of appropriate research to ensure that any such evidence base is kept up to date.
- c. To monitor and report to each Local Planning Authority and the County Council on the effective delivery of strategic development as defined in S33(A)(4) of the Planning and Compulsory Purchase Act 2004 (as amended) to ensure compliance with the duty to co-operate and specifically concerning the provision of new housing, new employment opportunities, the economic health of city and town centres, sustainable transport and the provision of infrastructure.
- d. To keep under review and make recommendations to each Local Planning Authority on the Community Infrastructure Levy Charging Schedule and Infrastructure List.
- e. To make recommendations on the delivery of the Preston, South Ribble and Lancashire City Deal II.

Currently Lancashire County Council has observer status on the JAC. In light of LCC's role in planning and delivering infrastructure and in order to effectively monitor and review the delivery of the City Deal II programme, it is considered appropriate that LCC be given equal member status on the JAC.

Chorley Council is not a party to the City Deal programme and its members on the Joint Advisory Committee have indicated that the Council's representatives would not take any formal part in any advice or recommendations relating to City Deal made by the Joint Advisory Committee.

The business and governance arrangements of the JAC is set out in an Agreement, the revised workings of the JAC will be accommodated through a legal Agreement.

#### 4. WIDER IMPLICATIONS

In the preparation of this report, consideration has been given to the impact of its proposals in all the areas listed below, and the table shows any implications in respect of each of these. The risk assessment which has been carried out forms part of the background papers to the report.

<b>FINANCIAL</b>	There are no financial implications		
<b>LEGAL</b>	The legal Agreement governing the business and governance arrangements of the JAC will need to be revised to reflect the proposed changes		
<b>RISK</b>			
<b>OTHER (see below)</b>			
<i>Asset Management</i>	<i>Corporate Plans and Policies</i>	<i>Crime and Disorder</i>	<i>Efficiency Savings/Value for Money</i>
<i>Equality, Diversity and Community Cohesion</i>	<i>Freedom of Information/ Data Protection</i>	<i>Health and Safety</i>	<i>Health Inequalities</i>
<i>Human Rights Act 1998</i>	<i>Implementing Electronic Government</i>	<i>Staffing, Training and Development</i>	<i>Sustainability</i>

#### BACKGROUND DOCUMENTS